

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular meeting of the Council of the City of Vancouver was held on Tuesday, October 23, 1973, in the Council Chamber at approximately 2:00 p.m.

PRESENT: Deputy Mayor Gibson  
Aldermen Bowers, Harcourt, Hardwick,  
Marzari, Massey, Pendakur,  
Rankin and Volrich

ABSENT: Mayor Phillips (Civic Business)  
Alderman Linnell (Leave of Absence)

CLERK TO THE COUNCIL: R. Henry

PRAYER The proceedings in the Council Chamber were opened with prayer.

ACKNOWLEDGEMENT

The Deputy Mayor acknowledged the presence in the Council Chamber of students from Langara Campus, Vancouver City College, under the direction of Mr. Watts.

'IN CAMERA' MEETING

The Council was advised that the 'In Camera' Committee was agreeable to the items proposed for 'In Camera' consideration later this day.

ADOPTION OF MINUTES

MOVED by Ald. Pendakur,  
SECONDED by Ald. Rankin,

THAT the Minutes of the Regular Council meeting (with the exception of the 'In Camera' portion) dated October 16, 1973, be adopted.

- CARRIED UNANIMOUSLY.

COMMITTEE OF THE WHOLE

MOVED by Ald. Pendakur,  
SECONDED by Ald. Rankin,

THAT the Council resolve itself into Committee of the Whole, Deputy Mayor Gibson in the Chair.

- CARRIED UNANIMOUSLY.

UNFINISHED BUSINESS

1. Crossing: Cassiar Street  
from 401 Highway

It was agreed to defer this matter pending the hearing of a delegation later this day.

2. Delegation: Canadians for  
Democracy in Chile

It was agreed to defer this matter pending the hearing of a delegation later this day.

UNFINISHED BUSINESS (cont'd.)3. Lodging House By-law

Council, on October 16, 1973, after receiving a delegation from the Vancouver and District Public Housing and Tenants' Association, deferred consideration of the Standing Committee on Housing Report dated October 2, 1973, and the Director of Permits & Licenses report of October 11, 1973, both dealing with the Lodging House By-law, to this meeting of Council.

Council also requested a report from the Corporation Counsel and the City Building Inspector as a result of the various points raised in the brief submitted by the Association, and in this regard, Council noted a report dated October 22, 1973, from the Officials.

MOVED by Ald.Harcourt,

THAT the recommendations as contained in the report of the Standing Committee on Housing dated October 2, 1973, be approved.

FURTHER THAT the following recommendations as contained in the report of the Director of Permits & Licenses (Department Report) be approved:

- "(1) Section VII be deleted from the proposed Lodging House By-law.
- (2) Commencing January 1, 1974, the City require all hotels and motels to obtain a current Business License. This will reaffirm the City's control over the operation of accommodation in all hotels and motels and the City would be in a position to suspend the license for cause and should eliminate the need for licensing the Lodging House Keeper. At the present time there is no license to suspend."

AMENDED SEE PAGE 202
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FURTHER THAT the Director of Permits and Licenses report on the feasibility of requiring lodging houses to be equipped with tamper-proof power supplies as proposed in the brief from the Vancouver and District Public Housing Tenants' Association.

FURTHER THAT the Medical Health Officer be requested to submit a report on any additional staff required or ramifications necessary to enforce the Lodging House By-law.

- CARRIED UNANIMOUSLY.

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On a point of privilege Alderman Volrich objected to the wording of certain placards displayed by persons in the public gallery.

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NEW BUSINESS1. Fire - Commercial Hotel,  
340 Cambie Street

At this point in the proceedings, Council agreed to consider the matter of the recent fire at the Commercial Hotel, 340 Cambie Street, which resulted in the loss of life.

Alderman Rankin submitted the following Notice of Motion which was recognized by the Chair:

"THAT WHEREAS there was a serious fire at the Commercial Hotel in the City of Vancouver;

AND WHEREAS the fire caused the death of a number of people;

cont'd.....

Regular Council, October 23, 1973 . . . . . 3

NEW BUSINESS (cont'd.)

1. Fire - Commercial Hotel,  
340 Cambie Street (cont'd.)

AND WHEREAS there are allegations that the night watchman was asleep and inebriated and unable to fulfill his functions;

BE IT RESOLVED THAT Council set up a hearing under Section 156 of the Vancouver Charter to enquire into this situation and situation surrounding security against fires in downtown hotels."

(Notice)

There followed further discussion on this matter and it was suggested that a report on the Fire By-law amendment submitted by the Fire Chief last year, be reconsidered by Council.

MOVED by Ald. Volrich,

THAT the City Coroner be requested to hold an inquest and to have a full search and enquiry into the cause of the fire at the Commercial Hotel, and the Corporation Counsel or his representative be present at such inquest.

- CARRIED UNANIMOUSLY.

UNFINISHED BUSINESS (cont'd.)

4. Report on Composition and Functions of  
the Official Traffic Commission

City Council, on October 16, 1973, when considering a report from the Chairman of the Official Traffic Commission on the Composition and Functions of the Commission, deferred the report and the following motion, to this meeting of Council:

"MOVED,

THAT the Official Traffic Commission membership be restructured as follows:

- 2 Aldermen appointed annually
- 1 representative of the School Board
- 1 representative from the following organizations:

- Vancouver Traffic and Safety Council
- B.C. Automobile Association
- B.C. Hydro Safety Office
- Vancouver Parent-Teacher Council

with power to add

The related City officials to be available to the Commission in an advisory capacity."

A copy of a memorandum on the topic from the Assistant City Engineer - Traffic & Transportation Division, had been furnished to members of Council as instructed by Council.

After further considering this matter, the motion by Alderman Marzari was put and - LOST.

(Alderman Bowers, Deputy Mayor Gibson, Aldermen Hardwick, Massey, Pendakur, Rankin & Volrich voted against the motion).

Regular Council, October 23, 1973 . . . . . 4

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS

A. BOARD OF ADMINISTRATION,  
General Report, October 19, 1973

WORKS & UTILITY MATTERS (October 19, 1973)

Clause 1 - Closure of Lane North of 15th Avenue,  
East of Prince Edward Street - Mt. St. Joseph Hospital

MOVED by Ald. Massey,

THAT the recommendation of the Board of Administration as contained in the above clause be approved.

- CARRIED UNANIMOUSLY.

Clause 2 - False Creek Purchase of  
Sewer Pumping Station

MOVED by Ald. Massey,

THAT the recommendation of the Board of Administration as contained in the above clause be approved.

- CARRIED UNANIMOUSLY.

HARBOURS & PARKS MATTERS (October 19, 1973)

MOVED by Ald. Hardwick,

THAT the report of the Board of Administration with respect to the North Fraser Harbour Commissioners - 1972 Audited Statements, be received for information.

- CARRIED UNANIMOUSLY.

BUILDING & PLANNING MATTERS (October 19, 1973)

MOVED by Ald. Hardwick,

THAT the recommendation of the Board of Administration contained in this report in the matter of Proposed Lodge for Single People (Similar to Oppenheimer Lodge), be approved.

- CARRIED UNANIMOUSLY.

FINANCE MATTERS (October 19, 1973)

The Council considered this report which contained four clauses identified as follows:

- Clause 1: Vancouver Public Library Maintenance Branch  
Air Conditioning Equipment
- Clause 2: Vancouver Business and Professional Women's  
Club - Request for Dinner
- Clause 3: Youth Health Services -  
Request for Additional Staff
- Clause 4: 1974 Charter Amendments

The Council took action as follows:

Clause 1 - Vancouver Public Library Maintenance  
Branch - Air Conditioning Equipment

MOVED by Ald. Bowers,

THAT the recommendation of the Board of Administration as contained in this clause, be approved.

- CARRIED UNANIMOUSLY.

cont'd.....

Regular Council, October 23, 1973 . . . . . 5

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

FINANCE MATTERS (October 19, 1973) (cont'd.)

Clause 2 - Vancouver Business and Professional  
Women's Club - Request for Dinner

MOVED by Ald. Bowers,

THAT no action be taken with respect to the request of the Vancouver Business and Professional Women's Club for the City to host a dinner during the Club's convention.

- CARRIED UNANIMOUSLY.

Clause 3 - Youth Health Services  
Request for Additional Staff

MOVED by Ald. Harcourt,

THAT the recommendations of the Medical Health Officer contained in this clause, be approved in principle and the 1974 costs be approved in advance of the 1974 Revenue Budget up to March 31, 1974 only.

FURTHER THAT approaches be made by Council to the Provincial Government with respect to better cost sharing formula for Youth Health Services.

- CARRIED UNANIMOUSLY.

Clause 4 - 1974 Charter Amendments

MOVED by Ald. Volrich,

THAT the following list of suggestions form the basis of an application to the Private Bills Committee for amendments to the Vancouver City Charter, and the Corporation Counsel submit these applications formally to a future meeting of Council:

- Earlier this year Council approved action to seek an amendment incorporating the same provisions as are contained in the Municipal Act with respect to Heritage Advisory Boards.
- Council earlier approved an application for a Charter Amendment to provide for semi-annual or other periods for tax billings and payments.
- Council has approved an amendment to section 306(i) as recommended by the Housing Committee to require improvements in the standards of accommodation available in dwellings and for providing that failure to comply would permit the City to do the work with costs to the person responsible.
- Council has also approved the necessary amendments to advance nomination day and election day, and to provide for the identity of party affiliation on the ballot and the removal of the corporate vote.
- That the Park Board's request that the word "Public" be deleted from the Board's official title be endorsed.
- The Finance and Administration Committee requested that consideration be given to amending the Charter provision regarding the keeping of properties and premises in a neat and tidy condition so that upon failure to do so the City could move in and do the work and charge the cost to the owner or add the cost to the tax roll.

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Regular Council, October 23, 1973 . . . . . 6

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

FINANCE MATTERS (October 19, 1973) (cont'd.)

Clause 4 - 1974 Charter Amendments (cont'd.)

- That a special-grounds provision regarding street lighting should be extended to include lane lighting which is carried out in a somewhat different manner.
- Historic Areas: That there be a period of up to 90 days before demolition is permitted to enable Council to decide whether to designate a site as anhistoric site or not.
- External Auditors: It is recommended that extensive changes be sought with respect to the appointment and responsibilities of the external auditors. These proposals align very closely with the Municipal Act. The changes are not too substantive, but would tend to delineate and clarify the responsibilities.
- The Assessment Commissioner suggested that the newspaper advertising, when required to carry out initiative projects, involves an annual expenditure of approximately \$15,000.00. This advertising is in addition to the Notices sent to the owners affected by the project. He suggests that since he does not receive any enquiries as a result of the newspaper publication, it would appear to be superfluous to local improvement procedure.
- The Police Commission, upon being advised that the B.C. Bar Association, at its annual meeting, recommended that it be in the public interest that cities and municipalities should be responsible for the tortious acts of police officers, recommends that a Charter Amendment be obtained to this effect.
- Parks on Local Improvements: The Mayor has suggested that perhaps the provision of parks should be raised as another item to be included in the "special grounds" procedure of the local improvement procedure.

FURTHER THAT the following suggestions be referred as noted:

- In July of this year Council considered and agreed in principle to the suggestion of a cash payment in lieu of provision of off-street parking. Details of this have not yet been finalized for Charter Amendment purposes.

Referred to the Standing Committee on Civic Development for recommendation.

- It is suggested that the cost of work done prior to undertaking the local improvement project should be included in that project; e.g., the Champlain Heights walks and lighting for a new school had to be done before it was legally possible to advance local improvement procedures. The form of the amendment will require study.

Referred to City Engineer for report to the next meeting of Council.

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Regular Council, October 23, 1973 . . . . . 7

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

FINANCE MATTERS (October 19, 1973) (cont'd.)

Clause 4 - 1974 Charter Amendments (cont'd.)

- Transference of Development Rights: This suggestion comes forward as a result of the attempts during the Christ Church Cathedral discussions to allow development rights to be transferred from an owner to an adjacent owner.

Referred to Standing Committee on Civic Development for recommendation.

FURTHER THAT the following suggestions not be applied for as Charter Amendments:

- A request was received from the Vancouver Athletic Commission that an amendment be obtained to provide that the appointment of members should be for two years, the same as for the City Council.
- Power to Control Urban Design: In view of the establishment of the Urban Design Panel there should be clear legislation authorizing its establishment and prescribing the powers which it may exercise.
- The Police Commission also felt that there should be some form of Charter Amendment to authorize the retention of outside counsel if approved by the Commission for police officers charged with an offence arising out of the performance of their duties.

- CARRIED UNANIMOUSLY.

Horse Racing on Sundays

MOVED by Ald. Bowers,

THAT a Charter Amendment be sought to permit horse racing on Sundays.

- LOST.

(Aldermen Harcourt, Hardwick, Deputy Mayor Gibson, Aldermen Pendakur and Rankin voted against the motion).

PERSONNEL MATTERS (October 19, 1973)

MOVED by Ald. Pendakur,

THAT the request by Mrs. Derby for one days leave of absence with pay on November 7, 1973, and two days leave of absence without pay on November 8 and 9, 1973, for the purposes set out in the Board of Administration report, be approved.

- CARRIED UNANIMOUSLY.

cont'd.....

Regular Council, October 23, 1973 . . . . . 8

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

PROPERTY MATTERS (October 23, 1973)

The Council considered this report which contained three clauses identified as follows:

- Clause 1: Rent Review: Larwill Park
- Clause 2: Establishment of Land for Highway Purposes:  
Subdivision, Musqueam Indian Reserve No. 2
- Clause 3: Sale of Lot D, D.L. 538, Situated 4th Avenue  
and Wallace Street: Provincial Government

The Council took action as follows:

Clause 1 - Rent Review:  
Larwill Park

MOVED by Ald. Bowers,

THAT the recommendation of the Board of Administration as contained in this clause be approved, but that the B.C. Hydro & Power Authority be requested to upgrade the passenger waiting rooms at the depot.

- CARRIED UNANIMOUSLY.

Clause 2 - Establishment of Land for  
Highway Purposes: Subdivision,  
Musqueam Indian Reserve No. 2

MOVED by Ald. Bowers,

THAT the recommendation of the Board of Administration as contained in this clause, be approved.

- CARRIED UNANIMOUSLY.

Clause 3 - Sale of Lot D, D.L. 538  
Situated 4th Avenue & Wallace Street:  
Provincial Government

MOVED by Ald. Harcourt,

THAT the original conditions as approved by Council on July 3, 1973, with respect to this property, be confirmed, i.e. normal sale conditions.

- CARRIED UNANIMOUSLY.

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The Council recessed at approximately 3:45 p.m., and following an 'In Camera' meeting in the Mayor's Office, reconvened in open session at 4:10 p.m., with the same members present.

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Regular Council, October 23, 1973 . . . . . 9

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

B. Report of Standing Committee  
on Community Development, October 4

The Council considered this report containing clauses identified as follows:

- Cl. 1: Champlain Heights - Areas E & F
- Cl. 2: Liquor License Applicant - Rhoan's Rockpile Ltd.
- Cl. 3: Fraser River Lands - Angus to Barnard Streets  
south of Marine Drive
- Cl. 4: Charles-Adanac Planning - Progress Report

MOVED by Ald. Volrich,

THAT the information of the Committee contained in the foregoing report be received.

- CARRIED UNANIMOUSLY

C. Recreational, Educational and Skill Development  
Programme for Residents of Public Housing

The Council considered a report dated October 11, 1973, submitted by Aldermen Rankin and Marzari on the above subject, on behalf of the Standing Committee on Social Services. The Council took action as follows:

MOVED by Ald. Rankin,

THAT the recommendations contained in this report be approved, after adding as recommendation 'E', the following:

"that when this subject is reconsidered next year the new Director of Recreation of the Park Board be consulted on the matter".

- CARRIED UNANIMOUSLY

D. Standing Committee on Social Services  
October 11, 1973

Aldermen Rankin and Marzari, under date of October 11, 1973, submitted a report on behalf of the Standing Committee on Social Services on the following matters:

- Cl. 1: Grant Request - Toy Library
- Cl. 2: Provision of Multi-Service Facility in  
the Central and Oliver Hotels
- Cl. 3: Police Department C.P.I.C. System

The Council took action on the report as follows:

Clause 1: Grant Request - Toy Library

MOVED by Ald. Rankin,

THAT the recommendations of Aldermen Rankin and Marzari contained in this clause be approved.

- CARRIED UNANIMOUSLY  
AND BY THE REQUIRED  
MAJORITY

Clauses 2 and 3

MOVED by Ald. Rankin,

THAT the information in these two clauses, submitted by Alderman Rankin and Alderman Marzari on behalf of the Committee, be received.

- CARRIED UNANIMOUSLY

Regular Council, October 23, 1973 . . . . . 10

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

E. Standing Committee on  
Social Services, October 18

Alderman Rankin and Alderman Marzari, under date of October 18, 1973, submitted a report on behalf of the Social Services Committee in the matter of Parking Exemption Stickers - Greater Vancouver Health Project. Action was taken as follows:

MOVED by Ald. Rankin,

THAT the recommendation of Alderman Rankin and Alderman Marzari contained in this report be approved.

- CARRIED UNANIMOUSLY

F. Report of Standing Committee on  
Finance and Administration  
October 11, 1973

The Standing Committee on Finance and Administration submitted a report dated October 11, 1973, containing clauses identified as follows:

Cl. 1: Cultural Grants - Guidelines for 1974

"A" General Procedures  
"B" 1974 Budgeting

Cl. 2: Proposed Changes in Taxation Policy

The Council took action on the report as follows:

Clause 1: Cultural Grants

MOVED by Ald. Bowers,

THAT the recommendation of the Committee contained in this report be approved, with the exception of that section marked B(IV) referring to "Other Organizations" which be deferred pending a report on the rationale of increasing these particular grants by 33% over 1973 as recommended.

- CARRIED

(Alderman Marzari voted against the motion)

Clause 2: Proposed Changes in Taxation Policy

MOVED by Ald. Bowers,

THAT the information submitted by the Committee in this clause be received.

- CARRIED UNANIMOUSLY

G. Joint report of False Creek Committee  
and Standing Committee on Waterfront  
and Environment, October 16, 1973

After considering this joint report on the subject of Interim Standards for Marinas, it was,

MOVED by Ald. Hardwick,

THAT the information contained in the report be received.

- CARRIED UNANIMOUSLY

Regular Council, October 23, 1973 . . . . . 11

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

H. Illegal Suites

The Director of Permits and Licenses submitted the following report under date of October 19, 1973:

"The Committee of Officials has considered the following requests under the policy established by Council concerning Illegal Suites - Hardship Cases, and reports as follows:

- (a) The following applications recommended for approval by the Sub-Committee be approved:

Mrs. Zlata Leskovar (owner), 2465 Triumph Street  
Mrs. Edna I. Grimway (owner), 150 East King Edward Avenue  
Kulwant Kaur Bains (owner), 371 S. E. Marine Drive  
Ajit Bedall (tenant), 926 East King Edward Avenue  
Margaret Bowers (tenant), 1006 Victoria Drive  
Mrs. Elizabeth Arnold (owner), 1961 East Broadway

- (b) the following applications be approved for one year from the date of this Resolution:

Beverly D. & Gerry D. Boomer (tenants), #1 - 2515 West 2nd Avenue  
Joginder Kaur Chahal (tenant), 787 East 53rd Avenue  
Bruno & Luciana Porcellato (tenants), 2810 Kitchener Street

- (c) the following applications be approved for six months from the date of this Resolution:

Choong N. Park (tenant), 4539 Beatrice Street  
W. E. Cackette (tenant), 2590 West 5th Avenue

- (d) the following applications be not approved:

Mile Bobanovic (owner), 4919 Rupert Street  
Helen Alexander (tenant), 317 West 22nd Avenue  
John W. Campbell (tenant), 766 East 32nd Avenue

- (e) in respect to the above mentioned, the City Building Inspector be instructed to withhold enforcement action and to carry out the policy as adopted by Council on December 17, 1963, and as amended by Council on November 10, 1964."

MOVED by Ald. Pendakur,

THAT the foregoing report respecting Illegal Suites - Hardship Cases, and containing clauses (a) to (e), be approved.

- CARRIED UNANIMOUSLY

Regular Council, October 23, 1973 . . . . . 12

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

I. Report of Special Committee re  
Detoxification Centre Society Unit  
October 10, 1973

The Special Committee re Detoxification Centre Society Unit submitted the following report under date of October 10, 1973:

"Your Committee submits the following recommendations to Council.

RECOMMENDATION

1. Submission by Alcohol and Drug Commission With  
Respect to Detoxification Units in Vancouver

Your Committee had for consideration today a letter addressed to Mayor Phillips dated October 3, 1973 from Dr. John Dick, Vice-Chairman, Alcohol and Drug Commission. This letter read as follows:

"The treatment of persons inebriated with alcohol has gone on for many years. It has been done in many ways by individuals and organisations, with varying degrees of success, in many parts of North America.

In Vancouver there has been concern particularly with the skid row situation and with the drunk tank in the city "Lock-up" for many years, witness the Skid Row Reports to Council in the 1960's and the VMA report on the lock-up dated 1966.

The brunt of the work has been carried out over the past two decades by:-

1. Individuals in the homes of citizens.
2. The emergency departments of our hospitals.
3. The Salvation Army.
4. The Central City Mission.
5. Vancouver Police Lock-Up.

About 1970 the term "Detoxification Centre" became widely used. There was controversy about it being medical or non medical. There was talk of building a new hospital just to accommodate such drug dependent people in need of detoxification.

At this time, City Hall agreed to put up \$300,000 towards building a special unit on a cost sharing basis. At the same time they supported financially the Vancouver Detoxification Society whose goal was to develop such a unit.

Negotiations went on with both Civic and Provincial Governments.

The hospital plan was shelved.

Last year Alderman Rankin and the Vancouver Detox. Society, along with other interested parties formed a Special Committee to develop a new unit to augment the work of the Salvation Army Interim Unit funded originally by Mr Gagliardi.

The China Creek Detox. Unit concept was the result.

In the meantime the B.C. Alcohol and Drug Commission was formed on June 4th by the Provincial Government. It was given a broad mandate to coordinate efforts in this field.

Because of the urgency of the Vancouver situation, early consideration was given by the Commission to developing adequate detox. facilities in this city, bearing in mind the still overcrowded drunk tank. A review was called for and the following facts were established.

cont'd.....

Regular Council, October 23, 1973 . . . . . 13

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Special Committee re  
Detoxification Centre Society Unit  
(cont'd)

1. The Salvation Army unit costs approximately \$200,000 per annum to run.
2. Its use has not been maximal.
3. There is no training program for additional staffing should a second unit be needed.

Under these circumstances the Commission felt that before a China Creek unit was built we should maximise and develop the unit at Harbour Lights doing this as a direct service, renting the premises only from the Salvation Army on a years trial basis.

This new Alcohol and Drug Commission unit would begin to alleviate the situation in the drunk tank and would serve as a training unit for badly needed new personnel.

Experience in the next few months may very well demonstrate a need for the China Creek unit but at the moment we would submit that City Council favourably consider a "hold" in this development.

The Salvation Army have provisionally indicated their willingness to proceed with our proposals starting Nov. 1st.

We intend to set up an advisory committee to this new unit with broad terms of reference in the whole detox area in Vancouver. It would be our hope that City Council would appoint a representative to this new committee.

Because of the immense importance of this project to the citizens of Vancouver, representatives from the Commission will willingly discuss further details either with yourself or council or Alderman Rankin's special committee, at a mutually agreed time.

I sense that the time is ripe for a real step forward in this field. No one has all the answers. We need an ongoing program, adequate evaluation, training systems etc. The detox. centre is the first phase in this program. Much work remains to be done in halfway houses, hospital back up, services, rehabilitation units and hostel units.

Your early consideration of our plan will be greatly appreciated."

Your Committee discussed the above letter with Dr. Dick and others present under two main headings:

- (i) Interim Detoxification Unit at Harbour  
Lights, Downtown Eastside

The Alcohol and Drug Commission proposes to operate the interim detoxification unit as a direct service, renting the premises only on a year's trial basis. Dr. Dick gave as reasons for this proposal the fact that the present interim detoxification unit costs approximately \$200,000 per year to operate; its use has not been maximal; there is no training programme at present for additional staff should a second unit be needed. The Commission proposes to operate the interim unit to maximum capacity. It considers that operation of this unit on a year's trial basis would provide a sound basis of information towards development of a second unit.

There was discussion on why the unit is not utilized to full capacity (full capacity is 26 beds). Both Staff Inspector Brown and Mr. Pokorny felt that the main reason is that, at present, the Police do not have the legal right to bring people to the unit from the jail as the interim unit is not designated as a treatment centre under the Summary Convictions Act. Dr. Dick stated the Commission anticipates having the Summary Convictions Act amended to permit the unit to be designated as a treatment centre, but he could not give a definite date by which this could be done.

cont'd....

Regular Council, October 23, 1973 . . . . . 14

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Special Committee re  
Detoxification Centre Society Unit  
(cont'd)

The Commission has received provisional agreement from the Salvation Army to their proposal and hope to proceed on or after November 1, 1973. It is the Commission's intention to set up an advisory committee to the proposed unit with broad terms of reference in the whole detoxification area in the City of Vancouver. They have requested that City Council appoint a representative to this committee.

Your Committee favours the proposal of the Commission with respect to the further development and full utilization of the interim detoxification unit and following further discussion it was

RECOMMENDED

- A. That Council appoint a member of Council to act as its representative on the advisory committee to the interim detoxification unit;
- B. That Council request the Attorney-General to designate the interim detoxification unit at Harbour Lights as a treatment centre under Section 64A of the Summary Convictions Act.

(ii) The Proposed New Detoxification Unit

The Alcohol and Drug Commission requests that Council favourably consider a "hold" on the development of the proposed new detoxification centre. Dr. Dick, on behalf of the Commission, stated that this "hold" would permit the Commission to adequately evaluate the interim detoxification unit and the value of detoxification units in the treatment of alcoholics; permit the building up of adequate back up facilities, e.g. halfway houses, hospital back up services, rehabilitation units and hostel units. Dr. Dick pointed out that some of the hospitals in Vancouver are thinking in terms of including detoxification facilities as part of their services.

There was intensive discussion on the request of the Commission to "hold" development of the new detoxification unit. Staff Inspector Brown stated that the Police Department might be willing to consider training staff for detoxification units in the jail.

Your Committee also felt that as the interim detoxification unit has been operating for 18 months, sufficient data should be available without the need for further study.

Consensus was that there is a need for a larger number of detoxification beds than currently provided in the interim detoxification unit (26 beds) and therefore your committee

RECOMMENDS

That Council reaffirm its resolution of November 7, 1972 supporting in principle the immediate development of a 60 - 75 bed detoxification unit centre to remove alcoholics from the City jail;

FURTHER RECOMMENDS

That Council request the Alcohol and Drug Commission to appoint staff on an ongoing basis to complete the design of the proposed new detoxification facility and to work out the necessary liaison for provision of this facility."

cont'd.....

Regular Council, October 23, 1973 . . . . . 15

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Special Committee re  
Detoxification Centre Society Unit  
(cont'd)

MOVED by Ald. Rankin,

THAT the recommendations of the Special Committee contained in clauses (i) and (ii) of the foregoing report be approved.

- CARRIED UNANIMOUSLY

J. Report of Special Committee re  
Provincial Courts Building

The Special Committee re Provincial Courts Building submitted the following report:

One of the purposes in developing a separate building for the Provincial Courts was to release space in the Public Safety Building at 312 Main Street to Police Department uses when the Courts in that Building had been relocated outside of it. During the planning of the Provincial Courts, the Architects, Harrison, Flayzie & Kiss, were also asked to look at the possibility of renovation of 312 Main Street and to give an estimate of the cost of these renovations.

The report from the Architect has been submitted to Council previously and Council is reminded that the cost was estimated at 2.6 million dollars.

Since that initial study, there have been changes in the overall situation, particularly the introduction of the Provincial Remand Centre on a site somewhere close to the Provincial Courts Building. Another item that has arisen has been the future work on the communication network of the Police Department.

Because of these and other considerations, this Committee felt it would be desirable to meet with the Chief Constable and Senior Officers of the Department and discuss, in general, types of functions the Department would see replacing those functions being taken out of 312 Main Street : also to do some future planning on space requirements as they relate to future functions of the Police Department. To do this, the Committee met with the Chief Constable on Thursday, October 18th, 1973, and the following is a paraphrase of the Chief Constable's oral remarks to the Committee:

Previous to the amalgamation of Vancouver with South Vancouver and Point Grey in 1929, there were three separate Police Departments each operating on their own resources. Subsequent to amalgamation, the stations in South Vancouver and Point Grey were continued as part of the policing network within the whole City. During this time, communication was by telephone and mobility was limited due to the minor use of automobiles by the Police Department. The Department relied on the Police Call Box System. Since that time change in technology in the introduction of radio communication and a great increase in the mobility of the force through the use of patrol cars - the decentralized Policing Policy was changed to a centralized Policy and the Public Safety Building at 312 Main Street was constructed. Most recently, the Department developed the Oakridge Sub-Station for certain functions.

The Chief Constable is of the opinion and recommends strongly that the City of Vancouver continue to be policed from a centralized location through advancement in communication technology and mobility, maintaining the Public and Specialized service functions of the Oakridge Sub-Station and continuing and expanding the assignment of constables to the various Community Units in the City, i.e., the West End, East Hastings, etc.

The Chief Constable noted that the City's resources are, in comparison with many other Cities in the Western part of the North American Continent, are relatively compact as the City is only 44 square miles within its boundaries. Some Western Canadian Cities are in excess of 100 Square Miles and the large area requires decentralization of the force.

cont'd.....

Regular Council, October 23, 1973 . . . . . 16

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Special Committee re  
Provincial Courts Building (cont'd)

The Chief Constable noted the possibility of the regionalization of the Police function and stated that if this were to occur, then decentralization would have to be considered on a regional basis.

In connection with 312 Main Street, the Chief Constable advised that the Police communication and information network location should be on one floor and that certain other Police functions, presently outside this main building, should, if at all possible, be brought within the building - Motor Cycle storage, Impounding storage, other functions.

The Chief Constable recommended that in planning for the future space requirements of the Police Department that centralization be accepted as a continuing policy and that as many as possible of the functions presently outside the building be brought back into a central location. The Chief Constable advised that this was by far the most economical and most efficient method from his point of view as a Police Officer and he felt that a central location was convenient from the public point of view.

The Committee felt that it was not possible to recommend to Council the expenditure of 2.6 million dollars for renovations of 312 Main Street (which would give 66,500 square feet of space) as the cost per square foot very nearly equalled that of a new building. The Committee noted that renovation to the Lockup to provide space for the expansion of the Police Department in a central location would be prohibitive and the City was still faced with the necessity of maintaining a Lockup in any event as the Provincial Government has not yet agreed to include Lockup facilities in the Remand Centre.

The Committee then considered the allied functions of the administration of Justice in the area and noted the Coroner's Court, the Morgue and the Analyst's Laboratory would have to be considered in some way in the overall problem. The Committee noted that there is City owned land immediately east of the Public Safety Building and the land will become available for expansion or new construction. The Committee also noted that the reason for the siting of the Provincial Courts was to keep the Courts as close as possible to the Public Safety Building.

After further discussion with the staff present, the Committee felt it would be necessary to have factual up-to-date information available prior to making a further decision on the renovation of 312 Main Street and asked the Chief Constable to provide the Committee with an indication of the total space requirements for all functions now and for a contemplated 20 year period in a centralized public safety Building, including the Coroner's Court, the Morgue, and perhaps the Analyst's Laboratory. The Chief Constable advised that his staff resources would have to be augmented with specialized knowledge and asked if the Architects, Harrison, Plavsic & Kiss, could be assigned to assist him with this factual information. The Chief Constable suggested that the Committee concur that the Architects investigate several possibilities in this study, i.e. the retention of the present 312 Main Street, plus an addition to the East, or a new building on the City owned lands to the East and renovations for commercial use of 312 Main Street or the staging of a new and renovated scheme, etc.

The Committee noted that this information would also be useful in preparing for the next five year plan which is anticipated will be presented to the Voters during December, 1974, as part of the City's general election so that funds could be provided in the 1975 - 80 - 5 year plan.

The Chief Constable advised that the communications and information study and implementation was a very high priority within his department and he wished to have this priority adhered to.

cont'd.....



Regular Council, October 23, 1973 . . . . . 17

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Special Committee re  
Provincial Courts Building (cont'd)

As a result of this meeting and discussion, your Committee,

RECOMMENDS:

THAT Council authorize the provision of funds, for a space requirement study of the Vancouver Police Department by Harrison, Plavsic & Kiss in close consultation with the Chief Constable, such study to investigate and advise on the cost and space requirements after analysis of an adequate building to house the Vancouver City Police Department, the Coroner's Courts, the Morgue and City Analyst, and this building to have provision for expansion.

FURTHER THAT Harrison, Plavsic & Kiss prepare a separate report, before the major report on the costs of renovation to 312 Main Street to provide space for the Vancouver City Police Department during planning and construction of a new facility, if so approved by Council.

FURTHER THAT such funds be provided from Account Code No. 445/7901 in an amount not to exceed \$10,000.00 without the further approval of Council. "

After considering the foregoing report it was,

MOVED by Ald. Rankin,

THAT Council authorize the provision of funds for a space requirement study of the Vancouver Police Department by a Program Consultant (to be appointed by the Board of Administration), in close consultation with Harrison, Plavsic & Kiss, Architects, the Chief Constable and other civic officials involved, such study to investigate and advise on the cost and space requirements after analysis of an adequate building to house the Vancouver City Police Department, the Coroner's Courts, the Morgue and City Analyst, and this building to have provision for expansion;

FURTHER THAT a separate report be prepared by the consultants before the major report on the costs of renovation to 312 Main Street to provide space for the Vancouver City Police Department during planning and construction of a new facility, if so approved by Council;

AND FURTHER THAT such funds be provided from Account Code No. 445/7901 in an amount not to exceed \$10,000.00.

- CARRIED UNANIMOUSLY

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SPECIAL COUNCIL MEETING

At the request of the Corporation Counsel the Deputy Mayor advised that it was necessary to call a Special Meeting of the Council for Thursday, October 25, 1973, at 1:30 p.m., to consider the result of the Plebiscite on the property adjacent to Stanley Park.

COMMITTEE OF THE WHOLE

MOVED by Ald. Bowers,

THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers,

SECONDED by Ald. Volrich,

THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

Regular Council, October 23, 1973 . . . . . 18

The Council recessed at approximately 5:30 p.m., to reconvene at 7:30 p.m. in open session in the Council Chamber.

The Council reconvened at approximately 7:30 p.m., Deputy Mayor Alderman Gibson in the Chair and the following members present:

PRESENT: Deputy Mayor, Alderman Gibson  
Aldermen Bowers, Harcourt, Hardwick, Marzari,  
Massey, Pendakur, Rankin and Volrich

ABSENT: Mayor Phillips (Civic Business)  
Alderman Linnell (Leave of Absence)

#### DELEGATIONS AND UNFINISHED BUSINESS

##### Crossing: Cassiar Street from 401 Highway

The Council received a delegation, and a brief, from Mrs. Distefano representing the 401 Committee with respect to the traffic problems in the 401 Highway/Cassiar Street area. Mrs. Distefano, with the aid of sketches, proposed an overpass over Cassiar Street and requested the following steps be taken immediately as interim measures.

- (1) The timing of the pedestrian crossing light must be lengthened.
- (2) The crosswalk and pedestrian push light must be coordinated.
- (3) Flasher amber lights should be placed at least a block before the crossing to slow down south bound motorists.
- (4) Pedestrian and school crossing signs must be erected and 20 mile speed zones around Rupert Park established.
- (5) Arranging for improvements of the present overpass so people can climb it on slippery and icy days.

MOVED by Ald. Bowers,

THAT approval in principle be given to the interim measures proposed by the delegation, and listed above, and the City Engineer report back to Council as soon as possible on implementation of these measures.

- CARRIED UNANIMOUSLY

MOVED by Ald. Volrich,

THAT the Council approve in principle the completion of an overpass over Cassiar Street in the 401 Highway area and the City Engineer report back to Council on the costs and other relevant factors.

- CARRIED

(Aldermen Bowers, Hardwick, Massey and  
Pendakur voted against the motion)

#### ADANAC PLANNING ADVISORY COMMITTEE

With the agreement of the Council, Mrs. Mitchell representing the Adanac Planning Advisory Committee spoke and requested permission to occupy a City lot with a trailer to be used as a Planning Office for the organization. It was explained that such use would contravene the Zoning By-law as the lot in question, which is situated at the Southeast corner of Napier and Kootenay Streets, is in an RS-1 Zoning area.

cont'd.....

Regular Council, October 23, 1973 . . . . . 19

DELEGATIONS AND UNFINISHED BUSINESS (cont'd)

Adanac Planning Advisory Committee (cont'd)

MOVED by Ald. Harcourt,  
 SECONDED by Ald. Hardwick,

THAT the Corporation Counsel be requested to report on the interim use by the Adanac Planning Advisory Committee of this location to permit a trailer to be used as office space on the lot in question.

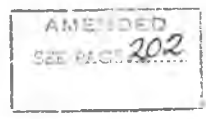
- CARRIED UNANIMOUSLY

2. Delegation: Canadians for Democracy in Chile

The Council received a delegation from the Canadians for Democracy in Chile organization requesting support in asking the Federal Government to withdraw its recognition of the military junta in Chile and obtain public opinion in respect to the overthrow of democracy in Chile.

MOVED by Ald. Volrich,  
 SECONDED by Ald. Bowers,

THAT the submission be received and no further action be taken.



- CARRIED UNANIMOUSLY

BY-LAWS

1. By-law to divert a portion of the moneys borrowed under By-law No. 4545 to be used in carpeting, furnishing and equipping the Mount Pleasant Branch Library

MOVED by Ald. Bowers,  
 SECONDED by Ald. Hardwick,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers,  
 SECONDED by Ald. Hardwick,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

The By-law was deemed read accordingly.

Regular Council, October 23, 1973 . . . . . 20

BY-LAWS (cont'd)

2. By-law to authorize the issue of a debenture in the amount of \$200,108.00 in lawful money of Canada for the objects set out in Schedule 'B'.

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was,

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

The By-law was deemed read accordingly.

3. By law to authorize the issue of a debenture in the amount of \$128,793.00 in lawful money of Canada for the objects set out in Schedule 'B'.

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

The By-law was deemed read accordingly.

4. By-law to authorize the issue of a debenture in the amount of \$469,495.00 in lawful money of Canada for the objects set out in Schedule 'A'.

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

The By-law was deemed read accordingly.

Regular Council, October 23, 1973 . . . . . 21

BY-LAWS (cont'd)

5. By-law to contract a debt by the issue and sale of debentures in the aggregate principal amount of \$2,000,000.00 in lawful money of Canada for the objects set out in Schedule 'C'.

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

The By-law was deemed read accordingly.

6. By-law to contract a debt by the issue and sale of debentures in the aggregate principal amount of \$4,000,000.00 in lawful money of Canada for the objects set out in Schedule 'B'.

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was,

MOVED by Ald. Bowers,  
SECONDED by Ald. Hardwick,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

The By-law was deemed read accordingly.

MOTIONS

Allocation of Land for Highway Purposes  
Subdivision, Musqueam Indian Reserve No. 2

MOVED by Ald. Bowers,  
SECONDED by Ald. Harcourt,

THAT WHEREAS Her Majesty the Queen in Right of Canada as represented by the Minister of Indian and Northern Affairs, has by Letters Patent dated the 17th day of May, 1973, granted to the City of Vancouver for highway purposes for such period of time as the said lands are used for public road purposes, the following described lands:

That portion of Parcel "A" (Reference Plan 8363) except that portion included in Reference Plan 8685 and Plan 12172 of Musqueam Indian Reserve No. 2 shown outlined in red on a plan sworn to by Peter Aplin, B.C.L.S., on the 7th day of April, 1972. (designated road on Reference Plan 11820)

cont'd....

MOTIONS (cont'd)

Allocation of Land for  
Highway Purposes (cont'd)

AND WHEREAS it is deemed expedient and in the public interest to accept and allocate the said lands for highway purposes;

THEREFORE BE IT RESOLVED THAT the above described lands so conveyed be and the same are hereby accepted and allocated for highway purposes and declared to form and constitute a portion of highway.

- CARRIED UNANIMOUSLY

ENQUIRIES AND OTHER MATTERS

Alderman Volrich -  
Point Grey Road Properties

referred to information he had been given that notices to vacate had been issued by city officials to residents of property in the Point Grey Road area in connection with acquisition and possible demolition of properties.

In view of the housing situation and because some of the residents are elderly, the Alderman requested that a report be submitted by the Supervisor of Property and Insurance on the houses and the number of people involved, and information on when the demolitions will take place.

The Deputy Mayor so directed.

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The Council adjourned at approximately 8:50 p.m.

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The foregoing are Minutes of the Regular Council meeting of October 23, 1973, adopted after amendment, on October 30, 1973.

A. Phillips  
MAYOR

B. M. Little  
CITY CLERK

Board of Administration, October 19, 1973 . . . . . (WORKS - 1)

WORKS & UTILITY MATTERS

CITY ENGINEER'S REPORT

RECOMMENDATIONS:

1. Closure of Lane North of 15th Avenue, East of Prince Edward Street, Block 133, D.L. 264A - Mount Saint Joseph Hospital

The City Engineer reports as follows:

"The Greater Vancouver Regional Hospital District has acquired Lots 13 to 18, Block 133, D.L. 264A for the extension of Mount Saint Joseph Hospital which is a public hospital. The extension of the hospital requires the closing of the lane which lies between hospital lands and is surplus to the City's highway requirements.

The City in the past has conveyed closed highway to hospitals for the nominal sum of one dollar with the restriction that the highway be used for hospital purposes only. This constitutes a grant from the City of the value of the lane. In the event that the highway is no longer used for hospital purposes, it shall again be dedicated to the City at no cost.

I RECOMMEND that the lane shown outlined red on plan marginally numbered LF6729 be closed, stopped up and conveyed to the Greater Vancouver Regional Hospital District subject to the following conditions:

- (a) The closed lane be conveyed for the nominal sum of one dollar.
- (b) The applicant to arrange for the closed lane and the District's property to be consolidated to form one site by subdivision plan.
- (c) The applicant to arrange with B.C. Hydro and Power Authority for the removal of the gas main and the rerouting of power lines in the closed lane."

Your Board RECOMMENDS that the foregoing be approved.

2. False Creek Purchase of Sewer Pumping Station

The City Engineer reports as follows:

"We have reviewed the anticipated requirements for sewage facilities in Area 6 of False Creek, and have concluded that we can replace an existing 25-year old pumping station, which is in relatively poor condition, with a new station which will have sufficient capacity for some future development. By coincidence, the station which we require is identical to one for which tenders were called at the end of 1971. The supplier of that pumping station has been contacted, and he has advised us that he is prepared to supply another station at the price bid in 1971. We wish to take advantage of this offer for the following reasons:

- a. Tendering and evaluation time can be eliminated; this may be a major advantage in expediting progress on the False Creek project.
- b. Duplication of an existing station provides major spare parts and service advantages.
- c. We avoid the effect of inflation over the intervening period.

In view of the advantages outlined above, it is desirable to purchase this pumping station directly without further tenders.

The City Engineer RECOMMENDS that Council authorize the purchase of a pumping station from Ecodyne Limited, Smith and Loveless Division, at a total cost of \$27,880.02, including 5% B.C. sales tax, as per tender no. 37-71-10."

Your Board RECOMMENDS the foregoing recommendation of the City Engineer be adopted.

Board of Administration, October 19, 1973 . . (HARBOURS & PARKS - 1)

HARBOURS & PARKS MATTERS

INFORMATION:

1. North Fraser Harbour Commissioners -  
1972 Audited Statements

The Director of Finance reports as follows:

"The audited statements of the North Fraser Harbour Commissioners for the year ended December 31st, 1972, have been received and a copy is available in the Director of Finance's Office.

The operating surplus for the year 1972 is reported as \$19,462 which along with 1972 investment earnings of \$21,542, has been added to the Reserve for Future Harbour Development.

This Reserve amounted to \$364,295 at December 31, 1972.

The Reserve for Ice Breaking and Emergencies was established several years ago at \$150,000 and remains at that amount as at December 31, 1972.

Section 16 of the Fraser Harbour Commissioners' Act provides that any surplus profits shall be divided equally amongst the Municipalities of Richmond, Burnaby and the City of Vancouver.

However, as has been reported to Council annually, the earnings have been retained by the North Fraser Harbour Commissioners each year, and the balance of the earnings remaining unexpended at December 31st, 1972 is represented by the Reserve for Ice Breaking and Emergencies \$150,000 and the Reserve for Harbour Development \$364,295 as noted above.

Last year Council approved the following resolution:

"MOVED

THAT the North Fraser Harbour Commissioners be advised the Vancouver City Council expects any surpluses on hand at the time that body is replaced by some other authority, to be distributed to the three municipalities as provided for in the North Fraser Harbour Commissioners' Act."

Council is advised that there have been no legislative changes affecting the North Fraser Harbour Commissioners. During 1971 the Vancouver Port Authority came into being as an organizational change within the existing legislation respecting the National Harbours Board, and this does not appear to have changed the status of the North Harbour Commissioners which comes under its own Federal Act."

Your Board submits the above report of the Director of Finance for the INFORMATION of Council.

FOR COUNCIL ACTION SEE PAGE(S) 152



BUILDING AND PLANNING MATTERSRECOMMENDATION

1. Proposed Lodge for Single People  
(Similar to Oppenheimer Lodge)

The Director of Planning & Civic Development reports as follows:

**"A. INTRODUCTION**

Council, on May 15, 1973 adopted the following recommendation of the Standing Committee on Housing of May 1, 1973:

'RECOMMENDS that City Council authorize its Standing Committee on Housing to investigate possibilities of development in the Skid Road Area of a further public housing project similar to Oppenheimer Lodge (FP 19). Development of the proposed project to be on the usual Federal-Provincial-Municipal cost sharing basis for such projects with the City acquiring land for same.'

A previous Council resolution calling for a similar facility was conveyed to representatives of the senior governments who had advised that they wished to await operating experience from Oppenheimer Lodge before embarking on a further project. Subsequent to the May 15 resolution, Council authorized the assembly of two sites in the Downtown East Side area:

- Site 'A' - South side of Cordova Street between Gore and Dunlevy Avenues (for an approximately 75 unit facility for single men; site size 140.5' x 122').
- Site 'B' - North side of Cordova Street between Jackson and Princess Avenues (for a second Lodge similar to Oppenheimer Lodge; site size 100' x 122'; this is on the north side of the street, one block east of Oppenheimer Lodge).

Now that site acquisition is in process and final dimensions of the site can be predicted, a formal resolution of Council requesting the senior governments to provide the second lodge for single people is required.

**B. FORM AND CONTENT OF THE BUILDING**

The form and content of Oppenheimer Lodge were developed after a long period of investigation and consultation. However, there is, as yet, no operating experience available to suggest possible improvements. Similarly, the form and content of the 75-unit building for single men has been developed through extensive discussion in a Steering Committee composed of representatives from Downtown East Side organizations, Central Mortgage and Housing Corporation, the Province, the Greater Vancouver Regional District Housing Department and the City Departments of Planning and Civic Development, Social Planning, Health and Welfare and Rehabilitation. Some variations from the Committee's recommendation may be developed as architectural studies proceed.

Time has to be allowed for applications for housing to proceed through the various levels of government and, with this in mind, it is RECOMMENDED that general requirements, as outlined in this report, be approved. As the design work proceeds, experience from Oppenheimer Lodge can be drawn on and some modifications made if required.

The following guidelines are, therefore, RECOMMENDED:-

(1) General

The building should be designed to be appropriate to its urban setting close to the eastern side of the downtown area.

(2) Occupancy

Occupancy should be planned for single people.

cont'd....

Clause No. 1 continued(3) Number of Units

A precise number of units cannot be given until design studies have established an optimum number. At this time, it is recommended that the building should provide the maximum number of units possible, consistent with the constraints of maximum height, adequate day lighting and general amenity and provision of communal facilities.

(4) Height

The height of the building should be generally in scale with existing and proposed institutional and residential buildings in the area. This indicates a height not exceeding four storeys.

(5) Accommodation to be included(a) Housekeeping Units

Housekeeping units for single occupancy with individual toilet facilities generally similar to the arrangements in Oppenheimer Lodge.

(b) Other Facilities

- (i) Communal Facilities - main lounge and possibly other small lounge areas, games room, workshop, and areas with facilities to allow residents to prepare hot drinks.
- (ii) Grouped Toilet Facilities - the scale of provision of these facilities, which may be required in addition to those provided for the individual units, should be related to City By-laws and other applicable requirements.
- (iii) Accommodation for visiting medical, health and social service workers.
- (iv) Laundry Facilities.
- (v) Storage Facilities.
- (vi) Furniture and Equipment - furniture (including beds, chests, sofas, tables and chairs) to be provided to the scale recognized by Central Mortgage and Housing Corporation and all furnishings to meet the requirements of the City Health and Fire Departments.
- (vii) Off-street Parking and Loading - Off-street parking and loading facilities adequate to serve the intended use to be provided.

C. ZONING

The site is presently zoned M-2, heavy industrial district. It has been for some time the Planning Department's view that the most appropriate uses in the greater part of the area north of Hastings Street and east of Main Street to Heatley Avenue are institutional and certain kinds of residential and commercial uses, rather than industrial. More specific proposals for the long-term zoning of this area will follow through the work now proceeding on planning for the city outside the Central Business District.

There is, at present, an anomaly in the Zoning and Development By-law which allows a building of this kind, if provided by a charitable institution, but does not permit such use if the same kind of building is provided as Federal-Provincial public housing. In the case of Oppenheimer Lodge, it was found necessary to obtain (CD-1) Comprehensive Development District zoning. A later report on the zoning aspect, seeking Council's instructions for the Director of Planning to apply for rezoning if required, will be submitted if the project is approved by the senior governments.

cont'd....

Clause No. 1 continuedD. PROCEDURE FOR ADVANCING THIS PROJECT

In the past, particularly with special purpose public housing projects, the work of co-ordinating the various activities required has been undertaken by the Planning Department, with design investigation by Central Mortgage and Housing Corporation. Council, by resolution of August 28, 1973, has requested the Greater Vancouver Regional District to assume the responsibility of public housing projects from preliminary design through to completion of construction.

The new procedure should continue to provide for the participation of potential residents, and other interested groups, as in the case of other public housing. It is, therefore, RECOMMENDED that the Director of Planning and Civic Development and the Director of Social Planning, in consultation with representatives of Downtown East Side organizations, the Greater Vancouver Regional District, the Province and Central Mortgage and Housing Corporation, work out details of this phase of the work.

E. RECOMMENDATIONS

It is RECOMMENDED that:

- (a) The City request the Province and Central Mortgage and Housing Corporation to provide through either Section 40, or Section 43, of the National Housing Act a residence for single people on Lots 25 to 28; Block 53, D.L. 196.
- (b) The form, character of the building and accommodation to be included to be generally as outlined in this report.
- (c) The site to be purchased from the City by the federal-provincial partnership, or the Province, at the City's cost of acquisition, including costs of demolition and registration costs.
- (d) Arrangements be made for participation by potential residents and organizations from the Downtown East Side area.
- (e) The Greater Vancouver Regional District be requested to confirm its acceptance of this project as part of the District's stock of public housing."

Your Board RECOMMENDS that the recommendations of the Director of Planning and Civic Development be approved.

FINANCE MATTERS

RECOMMENDATION

1. Vancouver Public Library Maintenance Branch  
Air Conditioning Equipment

Your Board has received the following report from the Director of Finance and the Director of Permits & Licenses:

"The Vancouver Public Library has requested that necessary funds be provided to replace the compressor motor that operates the refrigeration unit in the air-conditioning equipment in the Central Library. The Assistant Director, Construction and Maintenance, reports that replacement parts for the motor are no longer available and would have to be custom-machined. It is not economically feasible to expend funds for this type of repair on a motor that has virtually outlived its useful life. He recommends that a new motor be installed at a cost of approximately \$2760.00 and I endorse this recommendation.

The Comptroller of Accounts advises that the funding is available from within the Contingency Reserve."

Your Board RECOMMENDS that Council approve the above recommendation.

CONSIDERATION

2. Vancouver Business and Professional  
Women's Club -- Request for Dinner

The City Clerk reports as follows:

"A letter dated October 12, 1973 from the Vancouver Business and Professional Women's Club on behalf of the 1974 Convention Committee, Canadian Federation of Business and Professional Women's Clubs was received in this office. They advise that the Canadian Federation of Business and Professional Women's Clubs will be holding its 24th bi-annual convention at the Hotel Vancouver, July 22 to July 26, 1974 and are requesting the City consider hosting a dinner one evening during their convention. They are expecting approximately 500 - 600 visitors from all parts of Canada for this convention.

The Canadian Federation of Business and Professional Women's Clubs is a non-profit organization established under Federal Charter in July 1930. Principal objectives they have worked for over the years are repeal of policies and laws that discriminate against women, enactment and implementation of Federal and Provincial Laws providing equal pay for equal work, the appointment of qualified women to policy making, administrative and judicial commissions and boards of Government, elimination of discrimination against women in career opportunities, employment benefits and education.

Clause No. 2 (cont'd)

Council has dealt with similar requests as follows:

Aug. 14/73	Law Enforcement and Criminal Justice Analysts	Civic Luncheon	approved (not to exceed \$180)
Mar. 6/73	Canadian Physiotherapy Association	Luncheon during Conference	not approved
Mar. 6/73	French Language Weekly Newspaper Association	Luncheon during Conference	not approved"

Your Board submits the foregoing report for Council's CONSIDERATION.

3. Youth Health Services  
Request for Additional Staff

The Medical Health Officer reports as follows:

"The Vancouver City Health Department was able to establish a Youth Health Service (totally funded by a Federal Health Grant) in the summer of 1971.

The Youth Health Service Project was due to operate from these funds to January, 1974.

On March 29, 1973 it was reported that the project could not meet demands for service and recommended the establishment of a second clinic in the summer of 1973, well before the expiration of the Federal funding. In this way the service demands on a two clinic operation were to be assessed by Fall, 1973 so that the scale and funding could be determined prior to termination of Federal funds.

Council approved funds for a mobile clinic (\$25,500) and additional operating funds on the basis that:

- a. physician costs be borne by the Medicare Commission.
- b. that equipment and supplies be provided by the Province of British Columbia.
- c. that two clerical and two nursing positions be funded by the Province of British Columbia. (One nurse from July 1, 1973 and one from February 1, 1974.)

All the foregoing negotiations with the Province of British Columbia were concluded successfully May 31, 1973.

Two complications have hindered the implementation of the foregoing plan:

1. A site for the second (mobile) clinic could not be secured. In addition the new Building Code adopted September 1, 1973 delayed design specifications being prepared for tender.
2. Service demands prior to establishment of the second clinic will exhaust Federal funds by October 31, 1973 with the exception of monies reserved for one Nursing position to January 31, 1974.

A site has now been located and arrangements for occupation tentatively approved. Calls for tender will be made upon finalization of location. In order to maintain service it is essential that a number of staff due to be terminated October 31, 1973 be retained to augment the permanent Provincially funded staff. This proposed staffing (funded both by the Province of British Columbia and the City of Vancouver) operating out of one clinic will make possible a basic minimum service at a level demonstrated necessary by the Federally funded project.

A graphic explanation of staffing levels from July 1, 1973 is illustrated on Exhibit "A".

cont'd ....

Clause No. 3 (cont'd)

The Budgetary requirements for the foregoing recommended staff schedule is as follows:

I. STAFF	Nov.1/Dec/31	Jan. - Dec.
	1973	1974
1. Public Health Nurse I (position 3)	\$ 1,624	\$ 9,744
2. Nutritionist I ½ time(position 8)	1,080	6,480
3. Dentist I 2 - 3 sessions/week (position 9) (2 sessions + 1 additional session/week June - August)	768	4,608
4. Dental Assistant I (position 10) (2 sessions + 1 additional session/week June - August)	173	1,038
5. Counsellor ½ time(position 11)	920	5,520
II. Fringe benefits for position 3 at 11%) Fringe benefits for position 10 at 8%)	193	1,160
III. Car Allowance for positions 1,2, and 3 at \$30 per month	180	1,080
IV. Rent	870	435
V. Drugs	500	750
VI. Utilities, Janitorial Services, etc.	425	2,550
TOTALS	\$ 6,733	\$ 33,365
Less funds approved by City Council April, 1973	2,200	
Additional Cost to City	\$ 4,533	

All the foregoing temporary positions have been previously classified by the Personnel Director and approved by the respective Unions.

The funds required to maintain the present prefabricated unit (rental at \$435.00 per month) until January 31, 1974 will be:

1973	\$870
1974	\$435.

The maintenance of this facility will be covered by funds already approved by Council April, 1973.

Your Medical Health Officer recommends that:

- The following positions be established on a permanent basis:

Public Health Nurse I, full time  
Nutritionist I, half time  
Dentist I, part time  
Dental Assistant I, part time  
Counsellor, half time.

- Funds in the amount of \$4,533 be provided (the Comptroller of Accounts advises that these funds can be provided in the 1973 Contingency Reserve).
- That the cost indicated above for 1974 be approved in advance of the 1974 Revenue Budget."

Since this report requests continuation of a programme originally funded by the Federal Government, your Board submits the report for the CONSIDERATION of Council.

4. 1974 Charter Amendments

The Corporation Counsel reports as follows:

"During the course of the year I have received various suggestions from both Council and staff as to proposed amendments to the Charter. Some amendments have already been approved by Council. The following list comprises the suggestions which might form the basis of an application to the Private Bills Committee:

I. ITEMS PREVIOUSLY APPROVED BY COUNCIL

- (1) Earlier this year Council approved action to seek an amendment incorporating the same provisions as are contained in the Municipal Act with respect to Heritage Advisory Boards.
- (2) Council earlier approved an application for a Charter Amendment to provide for semi-annual or other periods for tax billings and payments.
- (3) Council has approved an amendment to section 306(i) as recommended by the Housing Committee to require improvements in the standards of accommodation available in dwellings and for providing that failure to comply would permit the City to do the work with costs to the person responsible.
- (4) Council has also approved the necessary amendments to advance nomination day and election day, and to provide for the identity of party affiliation on the ballot and the removal of the corporate vote.

II. ITEMS RAISED BY COUNCIL BUT NOT FINALLY DISPOSED OF

- (1) During the course of the year Council considered obtaining an amendment to allow horse racing on Sundays, but no decision was made.
- (2) On February 28th, 1973, the Park Board requested that the word "Public" be deleted from the Board's official title. Council has made no decision on this request.
- (3) A request was received from the Vancouver Athletic Commission that an amendment be obtained to provide that the appointment of members should be for two years, the same as for the City Council.
- (4) The Finance and Administration Committee requested that consideration be given to amending the Charter provision regarding the keeping of properties in a neat and tidy condition so that upon failure to do so the City could move in and do the work and charge the cost to the owner or add the cost to the tax roll.
- (5) In July of this year Council considered and agreed in principle to the suggestion of a cash payment in lieu of provision of off-street parking. Details of this have not yet been finalized for Charter Amendment purposes.

cont'd ....

Clause No. 4 (cont'd)III. ITEMS RAISED BY STAFF(1) Items raised by City Engineer

- (a) It is suggested that the cost of work done prior to undertaking the local improvement project should be included in that project; e.g., the Champlain Heights walks and lighting for a new school had to be done before it was legally possible to advance local improvement procedures. The form of the amendment will require study.
- (b) It has been suggested that a special-grounds provision regarding street lighting should be extended to include lane lighting which is carried out in a somewhat different manner.

(2) Items raised by Director of Planning and Civic Development

- (a) Historic Areas: It is suggested that there should be some form of tax relief to encourage an owner to delay demolition so as to enable Council to decide whether to designate a site as a historic site or not.
- (b) Transference of Development Rights: This suggestion comes forward as a result of the attempts during the Christ Church Cathedral discussions to allow development rights to be transferred from an owner to an adjacent owner.
- (c) Power to Control Urban Design: In view of the establishment of the Urban Design Panel there should be clear legislation authorizing its establishment and prescribing the powers which it may exercise.

(3) Item raised by Director of Finance

External Auditors: It is recommended that extensive changes be sought with respect to the appointment and responsibilities of the external auditors. These proposals align very closely with the Municipal Act. The changes are not too substantive, but would tend to delineate and clarify the responsibilities.

(4) Item raised by Assessment Commissioner

The Assessment Commissioner suggested that the newspaper advertising, when required to carry out initiative projects, involves an annual expenditure of approximately \$15,000.00. This advertising is in addition to the Notices sent to the owners affected by the project. He suggests that since he does not receive any enquiries as a result of the newspaper publication, it would appear to be superfluous to local improvement procedure.

(5) Items raised by Police Commission

- (a) The Police Commission, upon being advised that the B.C. Bar Association, at its annual meeting, recommended that it be in the public interest that cities and municipalities should be responsible for the tortious acts of police officers, recommends that a Charter Amendment be obtained to this effect.



Clause No. 4 (cont'd)

- (b) The Police Commission also felt that there should be some form of Charter Amendment to authorize the retention of outside counsel if approved by the Commission for police officers charged with an offence arising out of the performance of their duties.

IV. ITEM RAISED BY THE MAYOR

Parks on Local Improvements: The Mayor has suggested that perhaps the provision of parks should be raised as another item to be included in the "special grounds" procedure of the local improvement procedure.

The foregoing matters are submitted for the consideration of and final decision by Council.

Finally, as a result of the plebiscite to be held on October 24th, it may be necessary to draft further amendments, and specifically further amendments will be needed with respect to hospital voting. These are wholly within the jurisdiction of the City Clerk and because of the plebiscite are not being included in this report. It is intended that a supplementary report will be submitted in approximately two weeks' time."

YOUR BOARD submits the foregoing report for the consideration of Council.

FILED FOR PAGE(S) 152-5

PERSONNEL MATTERSCONSIDERATION1. Leave of Absence

The Director of Permits and Licenses reports as follows:

"By letter dated August 1, 1973 His Excellency The Governor General In Council on the recommendation of the Minister of National Health and Welfare has appointed Mrs. Adeline I. Derby, Plan Checking Assistant I, to be a member of the Canada Pension Plan Advisory Committee. The appointment is for a term of two years effective October 12, 1973.

The eleventh meeting of the Advisory Committee is to be held in Ottawa, Ontario, November 8th and 9th, 1973 and Mrs. Derby will be provided with a per diem rate for the two days. She has therefore requested two days leave of absence without pay.

In order to arrive at her destination Mrs. Derby will be required to be absent from the City on November 7th, 1973 and has requested the consideration of the City for a leave of absence with pay for this day.

Mrs. Adeline Derby joined the Building Department in February 1959 and when that Department came under the auspices of the Department of Permits and Licenses in February 1967 she was also transferred. During this period Mrs. Derby has been active in a number of community and union activities in the City.

The Director of Personnel Services advises that there are no provisions in the personnel regulations to cover leave of absence as requested by Mrs. Derby.

In the event that City Council gives this matter favourable consideration it will be possible to reallocate a number of her duties for the short time involved

The request for one days leave of absence with pay (November 7th, 1973) and two days leave of absence without pay (November 8th and 9th, 1973) to permit the attendance of Mrs. Adeline I. Derby to attend the Canada Pension Plan Advisory Committee, is submitted to City Council for Consideration."

Your Board submits the foregoing report of the Director of Permits and Licenses for Council Consideration.

PROPERTY MATTERS

A-9

RECOMMENDATION

1. Rent Review: Larwill Park

The Supervisor of Property & Insurance reports as follows:

"Larwill Park, Block 48, D.L. 541, bounded by Dunsmuir, Beatty Georgia and Cambie Streets was leased to B.C. Hydro & Power Authority for ten years from January 1, 1969. B.C. Hydro has the option to renew for a further ten-year period. The buildings and improvements had reverted to the City and the lease agreement provided for the following rental:

For the Period January 1, 1969 to December 31, 1973

7% of \$808,498.00 (Agreed market value of land in 1969)	\$56,594.86 per annum
7% of \$258,244.00 (Agreed market value of improvements in 1969)	\$18,077.08 per annum
	<u>\$74,671.94 per annum</u>

PLUS  
Taxes on land & improvements as if levied.

The lease requires that the rental be reviewed for the period January 1, 1974 to December 31, 1978, (and every 5 years thereafter), and that B. C. Hydro and the City negotiate to establish the rental based on the following formula:-

7% of the Agreed Market Value of the Land
7% of \$219,949.00 (Agreed market value of improvements as of January 1, 1974)

PLUS  
Taxes on land & improvements as if levied.

Negotiations with B. C. Hydro have resulted in the following recommended settlement:-

7% of \$2,500,000.00 (Agreed value of land for rent calculation)	\$175,000.00 per annum
7% of \$219,949.00	\$ 15,396.43 per annum
	<u>\$190,396.43 per annum</u>

PLUS  
Taxes on lands & improvements as if levied.

The Supervisor of Property and Insurance is of the opinion that the proposed rental is realistic.

cont'd.....

Clause #1 continued:

## RECOMMENDED:

That the rental payable by B. C. Hydro for the period January 1, 1974 to December 31, 1978 be increased to \$190,396.43 per annum plus taxes on land and improvements as if levied."

Your Board

submits the foregoing Recommendation of the Supervisor of Property and Insurance to Council for RECOMMENDATION.

2. Establishment of Land for Highway Purposes:  
Subdivision, Musqueam Indian Reserve No. 2

The Supervisor of Property and Insurance reports as follows:-

"By agreement dated 4th July, 1970, made between the City of Vancouver and the Minister of Indian Affairs and Northern Development on behalf of the Musqueam Indian Band, the Crown agreed to grant to the City by Letters Patent a certain portion of Parcel "A" (Reference Plan 8363) except that portion included in Reference Plan 8685 and Plan 12172 of Musqueam Indian Reserve No. 2, lying within the Salish Subdivision, for use for street and public road purposes.

The Letters Patent with respect to the road system have been received and deposited in the Land Registry Office. It now remains for these portions to be formally established for highway purposes and it is therefore,

RECOMMENDED that that portion of Parcel "A" (Reference Plan 8363) except that portion included in Reference Plan 8685 and Plan 12172 of Musqueam Indian Reserve No. 2 shown outlined in red on a plan sworn to by Peter Alpin, B.C.L.S. on the 7th day of April, 1972, be established as highway and that the formal resolution establishing the same be passed by Council.

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

CONSIDERATION

3. Sale of Lot D, D.L. 538  
Situated 4th Avenue and Wallace Street:  
Provincial Government

The Supervisor of Property and Insurance reports as follows:-

"City Council on July 3, 1973 approved the sale of the above mentioned property to the Provincial Government for \$650,000.00 subject to certain conditions. One of these conditions was that the purchaser is to pay an amount in lieu of Municipal taxes and other municipal levies.

In a letter dated August 13, 1973, Norman Levi, Acting Minister of Municipal Affairs stated that the Province, under the Municipalities Aid Act would pay only the equivalent of 15 mills until such time as the property is developed and then the Province would pay full taxes.

cont'd.....

Board of Administration, October 19, 1973 . . . . (PROPERTIES - 3)

Clause #3 Continued:

It is City Policy when selling City owned property to charge an amount equal to local improvement and General and School Taxes and other charges on the said land as if levied for the current year. It should be pointed out that on all other sales to the Provincial Government, they have paid the full taxes (e.g. Strathcona Residential lots). The Law Department agrees that the Province should pay full taxes for the first year, the same as private individuals when they buy City land.

This matter is put before City Council for consideration as to whether or not Council wishes to confirm the original conditions as approved on July 3, 1973, which are our normal sale conditions, or agree to the counter offer of the Acting Minister of Municipal Affairs.

Your Board

Submits the foregoing report of the Supervisor of Property and Insurance for CONSIDERATION.

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON COMMUNITY DEVELOPMENT

A meeting of the Standing Committee of Council on Community Development was held in No. 2 Committee Room, City Hall, on Thursday, October 4, 1973, at 3:30 p.m.

PRESENT: Alderman Volrich (Chairman)  
Alderman Marzari  
Alderman Harcourt  
Alderman Rankin

CLERK: M. James

The minutes of the meeting of September 25, 1973, were adopted as circulated.

INFORMATION1. Champlain Heights - Areas E & F

The Clerk, at the request of the Chairman, advised the Committee Members of the arrangements that had been made for the public meeting to be held in Killarney Secondary School, Wednesday, October 17, 1973, at 7:30 p.m.

Through the assistance of the Contact Centre operating in the area, six thousand notices of meeting had been distributed through the public school system, and arrangements were made for the mailing of copies of the Director of Planning's report in advance of the meeting to all persons requesting it.

The Committee RESOLVED

THAT the actions of the Clerk be approved.

2. Liquor License Applicant - Rohan's Rockpile Ltd.

Under date of September 24, 1973, the Liquor Board referred the application for a dining lounge license (with cabaret extension) to this Committee for review. The premises are at 2723 West 4th Avenue.

Also before the Committee was a letter from Mr. F. Xavier, President of Rohan's Rockpile Ltd., the applicant.

The Chief License Inspector had, on behalf of the Committee made an inspection of the physical premises, and advised that the premises were located on a site which had been licensed for many years as a public hall used for catering to private functions. The premises had suffered severe fire damage this year and had been reconstructed.

Under the regulations for the license applied for, a cabaret dining lounge would be allowed to operate to 2p.m. Monday to Friday and 1 p.m. on Saturdays.

There is no record of a permanent liquor license ever having been issued to these premises. Mr. Xavier advised that it was his proposal to operate the premises as nearly as possible to the style of operation commonly referred to as "neighbourhood pub".

After further consideration the Committee RESOLVED

THAT further consideration of this matter be deferred and in the interim the Clerk be instructed to contact community groups in the area, advising them of this application and asking them to reply if they have comments within three weeks.

- 2 -

3. Fraser River Lands - Angus to Barnard Streets South  
of Marine Drive

The Chairmen advised that he had discussed the Committee's further consideration of this topic with the Chairman of the Waterfront and Environment Committee and had agreed with the request of that Committee to take no further action until that Committee had finalized its study of that portion of the north arm of the Fraser River.

The Committee RESOLVED

THAT no further discussion and consideration re this matter take place until the study of the north arm of the Fraser River being conducted by the Standing Committee of Council on Waterfront and Environment is completed.

4. Charles-Adanac Planning - Progress Report

Previously Alderman Harcourt had been appointed by the Committee to liaison between the Committee and community groups to further the planning actions of this particular area of the study.

Alderman Harcourt reported orally and submitted for further information memoranda he had received from the Planning and Civic Development Department dated August 27, and August 1, 1973.

Also submitted to the Committee was a memorandum dated September 24, 1973, which set out nine points of concern to the Adanac (Citizens') Planning Committee.

Of major concern to all parties involved was the final termination by the Provincial Government of the connector between Highway 401 and the south ramp of the Second Narrows Bridge. All agreed that this piece of action was vital prior to further planning in this area, as the location of the alignment would have to be taken into consideration in some way in any scheme proposed for the planning of the area.

It was noted also that not only was the actual physical planning of the area being retarded by the lack of knowledge of the alignment, but that many other aspects of the community's renewal were also being held in abeyance, i.e. NIP Area Project, Community Development Corporation, Housing Commission, etc.

After further discussion it was RESOLVED

THAT the present status of the report re alignment of the connector between Highway 401 and the south ramp of the Second Narrows Bridge be sought from the Provincial Government.

The meeting adjourned at approximately 4:50 p.m.

\* \* \*

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL  
ON SOCIAL SERVICES

A meeting of the Standing Committee of Council on Social Services was held on Thursday, October 11, 1973 in the No. 1 Committee Room, third floor, City Hall at approximately 10:00 a.m.

PRESENT:                   Alderman Rankin (Chairman)  
                              Alderman Marzari

COMMITTEE CLERK:    M. Kinsella

There being no quorum present, Alderman Rankin and Alderman Marzari submit the following recommendations to Council:

RECOMMENDATION

1.   Recreational, Educational, and Skill Development  
      Programme for Residents of Public Housing

At its meeting of August 30, 1973, your Committee considered the attached brief from the Recreation and Skill Development Programme Task Force, Vancouver & District Public Housing Tenants Association. At that time, it was resolved that discussion of this matter be deferred to a special meeting of the Committee and that appropriate representatives of the Vancouver & District Public Housing Tenants Association, Board of Parks & Recreation, School Board and Social Planning Department be invited to attend.

Representatives of the foregoing departments were present at the meeting today, as well as representatives from the Provincial Department of Labour, Canada Manpower and Immigration, B.C. Housing Management Commission.

Mrs. F. Huot, representing the Recreation Task Force, stated that the Minister of Human Resources has given an undertaking to fund two workers for 90 days, contingent upon the City of Vancouver funding one other worker on a matching salary basis. The Task Force proposed to utilize these workers to determine facilities available, establish liaison with various Boards and Agencies, set up programmes, and conduct some pilot programmes. The Task Force submitted job descriptions for the three positions -- Co-ordinator, Recreation and Skill Development. These job descriptions will be forwarded to the Minister of Human Resources for salary determination. Mrs. Huot also stated that the Task Force would like to establish three centres all located outside the actual public housing projects, perhaps in adjacent schools where space is available.

Your Committee and representatives of the Task Force discussed with others present resources available to enable the programme to be implemented. Commissioner May Brown, Board of Parks & Recreation, suggested that the Task Force explore unstructured recreation rather than trying to break into structured programmes, e.g. team sports. She stated the Parks Board would welcome discussion between the Task Force themselves and Community Centre Presidents and Boards on the Task Force proposals.



Standing Committee of Council on Social Services . . . . . 2  
 October 11, 1973

Clause No. 1 (cont'd)

Dr. Wormsbecker, Vancouver School Board, raised the possibility of the Task Force using existing school educational training facilities in the evenings or late afternoon. He suggested that representatives of the Task Force contact him to discuss this possibility further.

Mr. J. Cook, representing the Provincial Department of Labour, indicated that there is provision to allow people who do not meet required academic standards for vocational training to be accommodated, but this would need further discussion with his Department.

Representatives of the other Departments and Agencies present also offered to the Task Force any assistance they might require in establishing this programme.

There followed discussion on the advisability of the initial phase being for six months rather than three months as proposed by the Task Force, with the majority of those present favouring a six month period.

RECOMMENDED

- A. That Council approve in principle the funding of the salary of one worker for the Recreation and Skill Development Project in Public Housing for a period of six months subject to Provincial Government funding of two other workers for the same length of time;
- B. That Council instruct the Director of Social Planning to investigate cost sharing of this position under Canada Assistance Plan;
- C. That Council authorize the Chairman of the Standing Committee on Social Services to enter into discussion with the Minister of Human Resources with respect to funding of two positions for a six month period;
- D. That Council instruct the Director of Social Planning, in conjunction with the Vancouver & District Public Housing Tenants Association, Recreation and Skill Development Task Force to evaluate this programme with a progress report back to the Committee within three months.

The meeting adjourned at approximately 11:10 a.m.

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL  
ON SOCIAL SERVICES

A meeting of the Standing Committee of Council on Social Services was held on Thursday, October 11, 1973 at approximately 1:30 p.m. in the No. 1 Committee Room, third floor, City Hall.

PRESENT: Alderman Rankin (Chairman)  
Alderman Marzari

COMMITTEE CLERK: M. Kinsella

There being no quorum present, Alderman Rankin and Alderman Marzari submit the following report to Council:

RECOMMENDATION

1. Grant Request - Toy Library

Representatives of the Toy Library appeared before your Committee in support of their request for a grant of \$22,050.00 to enable them to hire a cabinet maker and rent and equip a work shop. The Toy Library is a group of designer-craftsmen who design and make toys which they use in their free toy library operation for the residents of Vancouver. These toys are loaned out to users by a number of branch libraries. In addition, toys are on direct loan to Child Health Clinics, elementary schools, Reach Medical Centre and Vancouver Oral Centre for Deaf Children. The Toy Library is hoping to expand its service to include Community Centres, Neighbourhood Houses, learning assistance centres in schools, Children's Aid Society, Metropolitan Health Units, Child Health Clinics and Hospitals.

Dr. V. Sopina, Senior Psychologist, Vancouver Health Department, appeared before your Committee in support of the Toy Library request. She stated that the Health Department is very impressed with the design and appropriateness of the toys and would be very interested in having more access to these toys for Child Health Clinics, play therapy, etc.

Your Committee suggested to the Toy Library that they seek funding for an additional staff person (this would bring the complement up from 10 to 11 staff positions).

The Director of Social Planning submitted the following report dated September 28, 1973 on this grant request:

"The Toy Library is a good innovative idea which is well executed; staffed by competent dedicated people; is modest in cost and provides a sizeable and defineable social service. (See Appendix A for History and Appendix B for current operating budget).

Specifically, the Toy Library designs and produces safe, quality toys which incorporate both play and learning values. These toys are made available to children from the ages of 2 to 12 years via 12 Vancouver Public Libraries. The toys are re-cycled continually through a library lending programme (also supervised by the Toy Library) which now includes some 1,400 children members. For a large number of these children, this is the only access to the kind of creative play/learning opportunity that more privileged children can enjoy. For all Vancouver children, the Toy Library offers an early, easy and attractive opportunity to become acquainted with the values of a library.

Clause No. 1 (cont'd)

With modest continued funding and some needed equipment, this service can now be extended to community centres, neighbourhood houses and child care clinics and health centres. The Toy Library has a solid base of community support, as well as the enthusiastic support of the Director of the Vancouver Public Library - Mr. M. Jordan; the Director of Vancouver Public Libraries' Childrens' Programme - Mrs. Vatcher and individual local area librarians."

Your Committee

RECOMMENDS

That Council approve the following recommendations of the Director of Social Planning:

- A. That Council make strong representation to the LIP Advisory Committee in support of continued Federal funding for the Toy Library;
- B. That Council, subject to continued LIP funding, approve a grant of \$8,150 to the Toy Library for the purpose of equipping the work shop;
- C. That Council instruct the Director of Social Planning to approach the appropriate Provincial Departments for the purpose of establishing continued and permanent Provincial funding for the Toy Library;
- D. That Council instruct the Director of Social Planning to approach the Minister of Human Resources with the Toy Library to explore and negotiate the possibility of subsidising the salary of one staff position to the level of \$800 per month, plus fringe benefits, as well as payment of a rental supplement to permit the Toy Library to move into larger and more permanent facilities which would accommodate a Toy Library workshop.

(NOTE: LIP funding provides a salary of \$400 per month. This \$800 per month salary would be to enable the Toy Library to hire an experienced cabinet maker.)

INFORMATION

2. Provision of Multi-Service Facility  
 in the Central & Oliver Hotels

Council on August 28, 1973 authorized the Director of Social Planning to hire a consultant, at a maximum expense of \$2,000 to prepare detailed proposals with respect to the multi-service facility.

Your Committee had for consideration today the report of the consultant, Mr. Dillon, on the proposed multi-service facility in the Central & Oliver Hotels. Also submitted for consideration was a letter dated October 10, 1973 from the United Housing Foundation, setting out estimated rental costs to the City for this facility.

Standing Committee of Council on Social Services . . . . . 3  
 October 11, 1973

Clause No. 2 (cont'd)

Your Committee discussed these submissions with representatives of the United Housing Foundation, Downtown Community Health Society, Health Department and Social Planning Department. Your Committee considered that the material submitted was not sufficiently finalized to enable the Committee to give due consideration to this proposal in order to make recommendations to Council on this matter.

RESOLVED

That the Consultant's report on provision of a multi-purpose facility in the Central & Oliver Hotels, and the letter dated October 10, 1973 from the United Housing Foundation be referred to the Director of Social Planning for evaluation;

FURTHER RESOLVED

That the Director of Social Planning undertake co-ordination of a comprehensive report on the proposed provision of a multi-service facility in the Central & Oliver Hotels for report back to the Committee as soon as possible.

3. Police Department C.P.I.C. System

Alderman Marzari raised the matter of the intended use of the Police Department C.P.I.C. system to distribute information Canada wide on terms of probation of juveniles offenders.

RESOLVED

That the appropriate officials be requested to submit to the Committee as quickly as possible an information report on this matter.

The meeting adjourned at approximately 2:30 p.m.

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON FINANCE & ADMINISTRATION

OCTOBER 11, 1973

A meeting of the Standing Committee of Council of Finance and Administration was held in #2 Committee Room, Third Floor, City Hall, on Thursday, October 11, 1973 at 1:30 p.m.

PRESENT:

Alderman Bowers (Chairman)  
Alderman Gibson  
Alderman Harcourt  
Alderman Volrich

CLERK TO THE  
COMMITTEE :

R. Henry

RECOMMENDATION1. Cultural Grants--Guidelines for 1974.

The Finance and Administration Committee met with the Cultural Advisory Committee on October 4, 1973 to discuss the guidelines for the Cultural Advisory Committee and the matter of cultural grant applications in 1974. At that meeting the Committee had the benefit of a draft report from Mr. Jonathan Baker of the Social Planning Department, who is the liaison member on the Advisory Committee. Mr. Baker's report explained survey of patterns of Municipal funding of the arts and made recommendations for funding the various groups in 1974.

The Committee, this day, considered a memorandum dated October 9, 1973 from Alderman Bowers recommending guidelines for the Cultural Advisory Committee, and after making certain amendments to this memorandum your Committee;

## RECOMMENDS:

THAT the following guidelines in dealing with Cultural Grant Applications for 1974 be approved:

"A. GENERAL PROCEDURES

I. The CAC will receive all applications for cultural grants, and will request the city to publicize deadlines and procedures for such applications. Applications received directly by Council will be referred to the CAC.

II. The CAC processes applications, interviews applicants where desirable, and investigates the cultural and financial health of organisations requesting help.

III. The CAC makes recommendations to Council concerning cultural grants, based on all the following criteria:

- a) Benefits to: i) Vancouver Audiences  
(especially to new audiences  
presently unable to attend performances.)
- ii) Vancouver Artists
- b) Financial needs of the organisation applying.
- c) Artistic excellence of present programs.
- d) Overall budget allocation to Cultural grants.  
(Grants in any one year do not imply a commitment  
for future years!)

STANDING COMMITTEE OF COUNCIL ON  
FINANCE AND ADMINISTRATION . . . . . 2  
OCTOBER 11, 1973

Cultural Grants--Guidelines for 1974, con't

IV. Council decides grants (8 affirmative votes required by Council members in each case). Applicants have the right to appeal recommendations of the CAC by letter or by delegation.

V. Late applications also will be referred to the CAC, and will be scrutinized as above, with the added query on reasons for lateness.

Some contingency reserve should be allowed for such late applications.

VI. In addition to this regular task of assisting Council by screening grant applications, the CAC may at any time make other representations to Council regarding opportunities for advancing the cultural life of the city.

B. 1974 BUDGETTING

I. Museum (1973 Grant: \$ 577,774)

CAC should NOT consider this grant at all. The museum is not comparable with other organisations on the list. Council has made a commitment to the Museum Association when they took over the operation, and Council will have to honour it or re-negotiate it.

This grant is so much larger than typical cultural grants; if it is combined with them the temptation is strong to whittle it down in favour of small organisations.

II. Art Gallery (1973 Grant: \$ 119,159)

The CAC to give reasoned recommendations to Council concerning the Art Gallery grant request and comment on its program.

However, Council will deal with the Art Gallery directly in terms of Council's undertaking to provide housing and custody for the collections.

An exception might have to be made for any programs carried out in other parts of the city.

III. Major Musical and Theatre Groups

(1973 Grants:	Vancouver Symphony	\$ 46,000
	Playhouse Theatre	30,000
	Opera Association	15,000 )

Despite the relatively large grants, they form only a tiny percentage of the total budget of these organisations. (See Jonathan Baker's report).

Council will undoubtedly also receive direct representations from backers of these three organisations, and will have other information about them from critical reviews and many sources.

STANDING COMMITTEE OF COUNCIL ON  
FINANCE AND ADMINISTRATION . . . . . 3  
OCTOBER 11, 1973

B. 1974 Budgetting, con't

In considering these grants, rental paid to the Queen Elisabeth Theatres is a factor, but there is no commitment for a Council grant to cover the whole of such rent.

IV. Other Organisations (1973 Grants totalling \$ 44,000  
plus 6,187 for  
late approvals to date)

Here the CAC is of greatest value in seeking out and evaluating relatively little-known groups, which often can contribute much to the city for a small outlay in assistance. (eg. Vancouver East Cultural Centre).

It is expected that there will be many more such applicants in the coming year.

The CAC would like to make an early start in dealing with these organisations, and would like to make its recommendations within the framework of a total sum budgeted by Council for such purposes.

I suggest that Council agree to allocate from its 1974 budget the sum of \$66,800 for grants to small organisations, - as recommended (on Pg. 9) in Jonathan Baker's report, on the understanding that:

- a) This sum represents a maximum for grants to small groups; Council is not obliged to approve grants up to that figure.
- b) The total should include a substantial contingency reserve (maybe \$8,000) for late applications.
- c) The substantial increase (33%) in allocation for this type of grant does not imply commitments for similar increases to established groups.
- d) That such grants should be primarily used for operating expenses rather than capital expenditures."

It was noted by the Committee, and emphasized by the Chairman, that although there was a recommendation with respect to grants for 1974 to certain organisations referred to in Clause IV, there is no recommendations at this time with respect to the amount of the 1974 grant for the other organisations mentioned in this report.

INFORMATION

2. Proposed Changes in Taxation Policy.

The Committee noted a report from the Director of Finance dated September 28, 1973, concerning 3 proposed changes in taxation policy as follows:

- A) Special Area/Special Purposes Tax
- B) Parking Tax
- C) Taxation of Improvements at 100% of Market Value

The Director of Finance made recommendations in respect of each proposal.

2. Proposed Changes in Taxation Policy, con't

The Committee also considered a memorandum from Alderman Volrich entitled "Added Value" Tax. The Alderman concluded his memorandum with a number of recommendations.

Mr. Leckie, Director of Finance, elaborated on his proposals and questions were asked of the officials present, relating to Mr. Leckie's report and also with respect to the memorandum.

The Committee inquired into the economic effects of Mr. Leckie's first 2 proposals and was of the opinion that information such as this will be necessary so that interested organisations would be in a position to comment on such proposals.

RESOLVED:

THAT the Director of Finance's proposals A and B, and Alderman Volrich's memorandum on "Added Value" Tax be referred to the Board of Administration to discuss and receive comments from civic officials involved and that additional pertinent information on economic implications be made available when this matter is reported back to the Committee.

With respect to the Taxation of Improvements at 100% of Market Value, the Committee was of the opinion that inquiries be made to the Provincial Government regarding its plans with respect to this topic. After various comments were made by Committee members it was;

RESOLVED:

THAT this matter be referred back to the Director of Finance to look at other alternatives or formulae, for report to the Committee.

The Committee adjourned at approximately 3:05 p.m.



REPORT TO COUNCILJOINT MEETING

SPECIAL COMMITTEE RE FALSE CREEK  
and  
STANDING COMMITTEE ON WATERFRONT & ENVIRONMENT

October 16, 1973

A joint meeting of the Special Committee re False Creek and the Standing Committee on Waterfront and Environment was held on Tuesday, October 16, 1973, at 11:00 a.m. in the No. 1 Committee Room, third floor, City Hall.

PRESENT: Alderman Hardwick (Chairman)  
Alderman Marzari  
Alderman Massey

ABSENT: Alderman Linnell (Leave of Absence)  
Alderman Pendakur (Civic Business)

CLERK: M. James

INFORMATION1. Interim Standards for Marinas

The Chairmen of the two Committees listed above, had agreed that the Committees would jointly sponsor a public meeting at which comments from interested parties would be heard on the interim standards were based on proposed standards developed by the Provincial Government but not yet proclaimed.

The meeting had been advertised in the local media and the Coast Floating Homes Association was the only delegation to be heard. Mr. A. Lloyd, the President of the Association, submitted to the meeting a statement from the Association on the interim standards dated October 13, 1973.

The Committee members present and Mr. Lloyd went through the interim standards and Mr. Lloyd notified the alterations suggested by the Association and amplified his Association's position with an oral statement.

The Committee members in reviewing the standards, noted that the standards do not preclude one marina operation in part Class A and in Part Class B. The question of whether or not private clubs should have the standards applied was also raised.

After further discussion, the Committee

RESOLVED that the Medical Health Officer be advised that the joint Committees approve in principle the matter of interim standards for marinas pending the enactment of regulation by the Provincial Government and that the suggested interim standards considered this day be referred back to the Medical Health Officer for amending as per the instructions for report back to the Committee and that such report contain comment on the matter of retroactivity of application of interim standards.

(Alderman Marzari is noted as voting in the negative)

The meeting adjourned at approximately 12:15 p.m.

Respectfully submitted,

Alderman Walter Hardwick  
Chairman

PART REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON SOCIAL SERVICES

A meeting of the Standing Committee of Council on Social Services was held on Thursday, October 18, 1973 at approximately 1:30 p.m. in the No. 1 Committee Room, third floor, City Hall.

PRESENT: Alderman Rankin (Chairman)  
Alderman Marzari

ALSO PRESENT: Mr. J. Denofreo, Executive Assistant  
to the Minister of Human Resources

COMMITTEE CLERK: M. Kinsella

There being no quorum present, Alderman Rankin and Alderman Marzari submit the following report:

RECOMMENDATION

1. Greater Vancouver Mental Health Project -  
Parking Exemption Stickers

Alderman Marzari referred to the difficulties which the staff of the Greater Vancouver Mental Health Project are encountering with parking restrictions, particularly in the West End. The staff of this project make a great number of home visits and parking is very often not available in authorized spaces. This results in the staff being fined for violating parking restrictions.

RECOMMENDED

That Council authorize the City Engineer to issue to the Greater Vancouver Mental Health Project six parking exemption stickers.